

FLAGSTAFF NATIONAL MONUMENTS

National Park Service
US Department of the Interior

WALNUT CANYON ■ SUNSET CRATER VOLCANO ■ WUPATKI

6400 N Highway 89, Flagstaff AZ 86004
PH: 928.526.1157 FX: 928.526.4259



Flagstaff Area National Monuments Sunset Crater Volcano, Walnut Canyon, Wupatki 2014

Compendium of Designations, Closures, Use and Activity Restrictions, Permit Requirements and Other Regulations

In accordance with the delegated authority provided by regulations as published under Title 36 Code of Federal Regulations (36 CFR), Chapter 1, Parts 1 through 7, authorized by Title 16 United States Code, Section 3, the following regulatory provisions are established for the management, protection, and public use of the Flagstaff Area National Monuments.

Unless otherwise stated, these regulatory provisions apply in addition to the requirements contained elsewhere in Title 36 Code of Federal Regulations, Chapter 1, Parts 1 through 7.

The closures and restrictions delineated in this compendium do not apply to official/administrative use or applications (36 CFR 1.2(d) and 1.5(a)).

This Compendium supersedes all previous releases. All prior releases are rescinded.

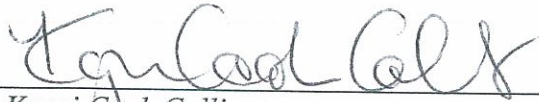
The regulatory provisions exist to support the purposes for which each monument was established:

Sunset Crater Volcano National Monument preserves and protects the colorful 1,000-foot high cinder cone and surrounding features, including the Bonito Lava Flow, ice cave, cinder fields, spatter cones, lava tubes, and squeeze-ups. This stark, black volcanic landscape, located on the Southern Colorado Plateau, delights visitors and provides outstanding opportunities for learning and research.

Walnut Canyon National Monument preserves and protects ancient Northern Sinaguan cliff dwellings, pit houses, and other cultural resources found in the canyon's deeply incised and meandering topography. Perched on natural promontories and nestled in alcoves, these resources, of great ethnographic, scientific, and educational importance, provide public inspiration and enjoyment.

Wupatki National Monument preserves and protects thousands of archeological sites scattered across the stunning landscape of the Painted Desert and the grassland prairies, including several large, prominent pueblos atop fiery red sandstone and black volcanic flows.

Approved:

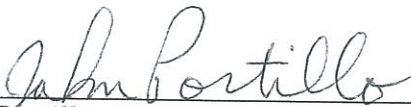


Kayci Cook Collins
Superintendent

20 August 2014

Date

Recommended:



John Portillo
Chief Ranger

8/20/14

Date

**CODE OF FEDERAL REGULATIONS
TITLE 36**

I. 36 CFR SECTION 1.5- CLOSURES AND PUBLIC USE LIMITS

- (a)(1) The following public use limits are established for all or for the listed portions of the Monuments, and the following closures are established for all or a portion of the Monuments to all public use or to a certain use or activity:

Sunset Crater Volcano, Walnut Canyon, and Wupatki

Visiting Hours and Park Closures

For those areas open to the public, operating hours will be from dawn to dusk.

Sunset Crater Visitor Center:

Visiting hours for public use of the Sunset Crater Visitor Center are daily between 8:00am-5:00pm hours (summer) and 9:00am-5:00pm (winter), unless otherwise authorized by a permit from the Superintendent or by authorized special postings. The visitor center will be closed on December 25th, Christmas Day.

The unpaved portion of the Lava Flow Trail will be posted closed to visitors during periods of snow cover. Due to the rugged nature of the trail and sharp surfaces of the lava, this closure is to ensure visitor safety.

Walnut Canyon Visitor Center:

Visiting hours for public use of the Walnut Canyon Visitor Center are daily between 8:00am-5:00pm (summer) and 9:00am-5:00pm (winter). The Monument closure will be confirmed by a locked gate at the entrance to the Walnut Canyon parking area. A permit from the Superintendent may authorize other public uses of this facility and area. This area will be closed on December 25th, Christmas day.

Wupatki Visitor Center:

Visiting hours for public use of the Wupatki Visitor Center are daily between 9:00am-5:00pm, unless otherwise authorized by a permit from the Superintendent or by authorized special postings. This area will be closed on December 25th, Christmas Day.

(The National Park Service has substantial interest in buildings, materials, equipment and supplies in the structures and work areas of the location. Consequently, it is necessary to limit public use of these areas to ensure the protection of the public and government interests. Therefore, public access to these buildings and areas is hereby limited to those days and hours where government employees are available to staff the visitor centers and provide necessary security and oversight of these facilities.)

All archeological sites within developed areas are open to public use from dawn to dusk; Citadel, Lomaki, Wukoki and Wupatki. Pueblos are closed from dusk to dawn.

(The dusk to dawn closure of the main archeological sites at Wupatki is both to protect those cultural resources for which the monument was established and to protect public safety by limiting access to those times when employees are available to respond to accidents and incidents.)

Facilities

The following sites are specifically closed to public entry:

- All Maintenance areas
- All NPS housing areas
- Sewage lagoons
(Per the Arizona Department of Environmental Quality, public access must be denied to protect the public from potential hazards associated with wastewater treatment.)
- Water Tank
(This restriction is necessary for public safety and safety of public water supply.)

Backcountry Use

Except by permit, or participation in NPS-guided activities, all areas within the Monuments' fenced or posted boundary and beyond developed road, trails, or facilities are closed to entry. No foot or vehicle travel off of paved developed trails is allowed. Application for permits can be obtained from NPS staff at the Flagstaff Area Monuments' Headquarters.

(This closure is necessary to protect the many archeological sites within Walnut Canyon and Wupatki National Monuments, and the fragile volcanic and ecological features at Sunset Crater Volcano. Unescorted public access to these locations has resulted in destruction and damage to sites and features in the past. This closure will remain in effect until a special regulation for closures at each Monument can be promulgated.)

Unmanned Aircraft

Launching, landing, or operating an unmanned aircraft from or on lands administered by the National Park Service within the boundaries of the Monuments' is prohibited except as approved in writing by the Superintendent.

Definition: the term "unmanned aircraft" means a device that is used or intended to be used for flight in the air without the possibility of direct human intervention from within or on the device, and the associated operational elements and components that are required for the pilot or system operator on command to operate or control the device (such as cameras, sensors, communication links).

This term includes all types of devices that meet this definition (e.g.: model airplanes, quadcopters, drones) that are used for any purpose, including for recreation or commerce.

(The Superintendent has determined that unmanaged or unrestricted recreational use of unmanned aircraft within the Monuments will conflict with, or impact, a variety of park uses including visitor experience of unimpaired view sheds; the disturbance, displacement or harassment of monument wildlife to include threatened and endangered species, creation of public safety hazards per operation near roadways or large aggregations of visitors, and visual or aural impacts to wilderness character and values within the Monuments' backcountry. Less restrictive measures were not considered sufficient due to the rapidly expanding and evolving use of unmanned aircraft throughout the world. Section 1.5 of NPS Management Policies 2006 provides that a new form of park use may be allowed within a park only after a determination has been made by the park Superintendent that it will not result in unacceptable impacts on the Monuments' resources and values.)

The National Park Service may use unmanned aircraft for administrative purposes when appropriate and approved by the Associate Director, Visitor and Resource Protection (ADVRP). These purposes may include search and rescue operations, fire operations, and scientific study.

Caves

Public presence, use, and access in all caves, as defined below, is prohibited without a valid permit authorized by the Superintendent.

The Federal Cave Resources Protection Act of 1988 defines the term "cave" as: Any naturally occurring void, cavity, recess, or system of interconnected passages which occurs beneath the surface of the earth of within a cliff or ledge (including any cave resource therein, but not including any mine, tunnel, aqueduct, or other manmade excavation) and which is large enough to permit an individual to enter, whether or not the entrance is naturally formed or manmade. Such term shall include any natural pit, sinkhole, or other feature which is an extension of the entrance.

(This restriction is necessary to protect the features, archeological resources, and various life forms that may be present in caves within the Monuments.)

Operation of Vehicles

Vehicle traffic is restricted to maintained and designated park roads, including two-track roads.

(Operation of vehicles, off park roads and two-tracks, destroys delicate natural and cultural resources.)

Picnicking

Except for parking areas, picnicking is permitted only in those areas developed and signed for such use.

(Trash receptacles are provided at permitted picnicking locations. Food and other trash not properly disposed of will mar the landscape, change the natural environs, and may encourage nuisance or possibly hazardous wildlife behavior.)

- (a)(2) The following restrictions and/or conditions are in effect for the specific uses or activities noted:

Passenger Carrying Buses

Commercial vehicles (buses, vans, school busses, etc.) are only allowed to idle while actively (passengers are physically getting on or off the bus) loading and unloading passengers. All operators must turn off vehicle engines at all times when parked or when not actively loading or unloading passengers.

This restriction does not apply to vehicles stopped on roadways in obedience to traffic control devices or orders, or as needed in response to legitimate traffic safety concerns.

(Idling engines create noise and produce exhaust fumes that may interfere with visitor enjoyment.)

II. 36 CFR SECTION 1.6-(f) ACTIVITIES THAT REQUIRE A PERMIT

The following is a compilation of those activities requiring a permit from the Superintendent:

- 1.5(d) Areas Restricted to Public Presence, After hours use and Access by Permit Only (Caves - See 36 CFR 1.5 section in the compendium.)
- 2.1(c)(1) Gathering of plant products
- 2.12 Audio Disturbances
- 2.5 Specimen collection
- 2.23 Special recreation activities
- 2.50 Special Events, Section (i.e. weddings, baptisms)
- 2.51 Public Assemblies, Meetings (except groups of 25 and fewer)
- 2.52 Sale or Distribution of Printed Matter
- 2.60(b) Livestock use
- 4.10(a) Operating a motor vehicle off designated roads
- 4.10(a) Driving or parking more than 10 feet off a designated road
- 5.5(a) (b) Commercial filming or photography
- 5.6 (c) Use of commercial vehicles on park area roads
- 5.7 Construction of buildings, facilities, trails, roads, path, structure, etc.

2.5 Scientific Research & collection of cultural artifacts, biological, geological, or paleontological specimens

2.51 Public assemblies, meetings / 2.52 - Sale or distribution of printed material

2.51(c)(3) Public assemblies are prohibited around all archeological sites and cave features within the Monuments.

2.52(c)(2) The areas listed below are designated for demonstrations and the sale or distribution of printed matter. These areas may be occupied by groups of 25 or fewer persons without a permit provided that all terms of 36 CFR 2.51 and 2.52 are met.

Sunset Crater Volcano

- Picnic area outside the Visitor Center
- Picnic area at Lava Flow Nature Trailhead

Walnut Canyon

- Picnic area adjacent to Visitor Center

Wupatki

- Picnic area outside the Visitor Center
- Outside front entrance of Visitor Center (allowing normal egress and ingress to occur)
- Picnic area at Lomaki Trailhead

Detailed maps of designated areas are available by request from the Superintendent's Office, and are included in Appendix A of this document. For all other locations or group sizes, a permit is required and can be obtained through the Superintendent's Office.

(See Compendium Appendix A)

5.3 Engaging in or soliciting any business

Requires a permit, contract or other written agreement with the United States, or must be pursuant to special regulations.

5.5 Commercial Photography/Filming

(a) Commercial filming of motion pictures or television involving the use of professional casts, settings or crews, other than bona fide newsreel or news television needs Superintendent approval.

(b) Still photography of vehicles, or other articles of commerce or models for the purpose of commercial advertising needs Superintendent approval.

III. GENERAL REGULATIONS

36 CFR 2.1 - Preservation of Natural, Cultural and Archeological Resources

- 2.1(a)(4)** The collection of dead and down wood is prohibited anywhere in the Monuments.
- 2.1(a)(5)** Scheduled NPS-led interpretive programs will permit public access to selected archeological, historic, and natural sites.
- 2.1(c)(1)** There are no fruits, berries, nuts, or other items designated for collection within the Flagstaff Area National Monument.

Exception: collection of elderberries at Walnut Canyon National Monument is permitted for on-site personal consumption. The collection site is located in the center of the Walnut Canyon parking lot.

(Nominal quantities of these resources are in the Monuments and therefore public gathering of the above-specified quantities will affect the propagation of the species and deprive the natural wildlife of sustainable browse.)

36 CFR 2.2 - Wildlife Protection

(e) All areas of the Monuments are closed to the viewing of wildlife with an artificial light for the purpose of viewing wildlife. Artificial light is defined as a flashlight, hand-held spotlight, headlights, exterior vehicle lights or other light, which is emitted from a non-natural source. This also includes any infrared or similar light used in connection with a scope or electronic viewing device.

(Activities such as spotlighting or intentionally illuminating wildlife represent deliberate actions that cause significant disturbance to wildlife and are often associated with the illegal taking (poaching) of wildlife.)

36 CFR 2.10 - Camping and Food Storage

(a) Camping and overnight parking of occupied vehicles is prohibited within the boundaries of the Monuments.

(Unrestricted camping activities may damage sensitive soil, archeological, cave, and other natural resources. Camping is also not appropriate or esthetically suitable in areas subject to high public use and transit such as trailheads, picnic areas, and parking areas.)

36 CFR 2.13 - Fires

(a)(1) Fires that produce ash residue are prohibited. Use of stoves and barbecues that use liquid or gaseous fuels are permitted at designated picnic areas.

Residents refer to Housing Management plan for fire use policy.

(The Monuments are mandated to manage resources to minimize human impacts and protect natural and cultural resources. Unplanned and managed ground fires have been determined to adversely affect the resources of the area through the gathering of rare old wood which is valuable for study, the damage and destruction of cultural/archeological resources, the damage and destruction of pristine geological and sensitive biological resources, in addition to increasing the potential of catastrophic wildfire. Therefore, non-National Park Service planned and managed ground fires are prohibited.)

Subsection 2.13 (c): Additional prohibitions of igniting fires/open flames will be consistent with the Coconino National Forest during periods of high/extreme fire danger.

(The Monuments contain seasonally flammable plant communities such as grasslands, dense stands of pinyon/juniper trees and ponderosa pines. Ground fires and open fires create an undue risk of wildfire that would put the visiting public, park neighbors, staff, and resources in jeopardy.)

36 CFR 2.15 - Pets

(a)(1) Pets, other than service animals or service animals in training, are prohibited in public buildings on trails or in the backcountry. Pets on a leash are permitted in parking areas and along public roads.

(a)(5) Leaving pet excrement is prohibited. Pet owners shall bag and properly dispose of pet excrement in trash containers or removed from developed areas.

(e) Residents refer to Housing Management plan for pet policy.

(Pets may threaten other visitors when encountered within the relatively close confines of the Monuments' visitor centers and trails. Pets can cause harm to sensitive natural and cultural resources, including intimidating or changing wildlife behavior.)

36 CFR 2.19 - Winter Activities

(a) Skiing, snowshoeing, sledding, inner tubing, tobogganing, and similar non-motorized winter sports are prohibited in all areas covered by Section 1.5(a)(1). Snowshoeing is allowed on trails normally open to the public when snow is of sufficient depth that the snowshoe is not in contact with the trail surface.

(Unrestricted off trail activities may damage sensitive soils, and other cultural and natural resources.)

36 CFR 2.20 - Skating, Skateboards and Similar Devices

For public safety, the use of skates, skateboards, roller-skis, and similar devices are prohibited within the boundaries of the Flagstaff Area National Monuments.

Residents refer to Housing Management plan for policy.

Motorized scooters are prohibited on all trails with the exception of Segways used by mobility impaired persons. Segways can be operated on those areas accessible to regular and motorized wheelchairs.

(The terrain encountered at the Monuments precludes the safe use of roller-skates, in-line skates, skateboards, and similar devices.)

36 CFR FR 2.21- Smoking

(a) Smoking is prohibited on all Monument trails, and within 50 feet of government buildings. All federal buildings and structures are closed to smoking pursuant to Executive Order (13058)

Smoking is prohibited at other locations including:

- Within 50 feet of all fuel pumps
- Within 50 feet of fuel/paint storage areas
- Within 50 feet of propane tanks/enclosures
- At all archeological sites

Seasonal smoking restrictions will be applied for protection of life, property, and park resources from wildfire according to Section 2.13 (a)(5) and Sections 2.21 (a):

Smoking restrictions will be consistent with the Coconino National Forest Service during periods of high/extreme fire danger. During fire restrictions, the National Park Service will coordinate with the Coconino National Forest on posting signs on the restrictions in needed areas. Removal of restrictions will occur when fire danger is low.

(The inappropriate disposal of cigarette butts negatively impacts natural and cultural resources. The presence of burning smoking materials of any type represents a fire risk during periods of elevated fire danger.)

36 CFR 2.22 - Property

(a)(2) The Superintendent may grant permission to leave property, e.g. vehicles, trailers, longer than 24 hours in the following areas only:

- All roadside parking areas
- Visitor Center parking areas
- All NPS residence areas
- All NPS maintenance areas
- Areas designated for parking for overnight Ranger-led hikes or required by researchers under permit of Section 2.5

36 CFR 2.23 - Recreation Fees

(c) As per the signed Interagency Agreement with the U.S. Forest Service, fees will not be charged to visitors who are passing through NPS lands for the sole purpose of accessing USFS lands.

Fees will not be charged to members of traditionally associated tribes conducting traditional non-recreational activities.

Property owners and guests at Alpine Ranchos, Babbitt or Chambers ranches or other areas may access through the park at no charge.

36 CFR 2.35 - Alcoholic Beverages and Controlled Substances

(a)(3)(i) The following areas are closed to the consumption of alcoholic beverages and/or to the possession of a bottle, can or other receptacle containing an alcoholic beverage that is open, or that has been opened, or whose seal is broken or the contents of which have been partially removed:

- Inside Visitor Centers and on adjacent patio/porch areas
- At all interpretive activities within NPS jurisdiction
- On trails

(Alcoholic beverages are inappropriate within the visitor centers since they serve as public museums. The educational purpose of the museum is the primary focus. Alcoholic beverages are allowed outside the front of the buildings in accordance with applicable laws. Alcoholic beverages are prohibited along public trails for the safety of all visitors. Trails are narrow with exposure to cliffs and other hazards. Consumption of alcoholic beverages poses an increased threat of accidents along trails. Alcoholic beverages are prohibited at interpretive activities within NPS jurisdiction for the safety of all visitors and to keep the experience focused and appropriate.)

36 CFR 2.38 (b) - Explosives

Using or possessing fireworks, firecrackers or other explosives devices within the Monuments is prohibited.

(Using or possessing fireworks, firecrackers or other explosives devices is inherently dangerous, constitutes a fire hazard, and is not appropriate within a heavily visited protected natural and cultural resource.)

36 CFR 2.50 - Special Events

(a) Special event application involving Native American traditional activities will be considered on a case by case basis according to National Park Service policy based on Public Law 95-341 (American Indian Religious Freedom Act), and Executive Order 13007, 61 Federal register 26771 (1996), Indian Sacred Sites

36 CFR 2.62 - Memorialization

(a) The placement of memorials within the Monuments is prohibited.

(The placement of memorials may cause damage to sensitive natural and cultural resources. Increased human activity at such areas may promote adverse effects such as ground

compaction, disruption to vehicle traffic flow, damage, or disturbance of archeological or historic heritage sites, and interference with normal patterns of wildlife behavior or movement.)

- (b) The scattering of human ashes from cremation is prohibited.

(The scattering of human remains or ashes creates profound and negative consequences within some Native American cultures. Thirteen Native American tribes claim traditional association with the areas encompassed by the Monuments and may object to the placement of modern human remains, regardless of condition, within these lands. In addition, the presence of modern remains could affect the National Park Service's ability to preserve and protect human remains that are themselves cultural resources.)

36 CFR 4.21 - Speed Limits

- (b) Speed limits are designated as posted on roads within the Monuments.

(The Superintendent has determined that these restrictions are necessary to promote traffic and visitor safety, and to reduce wildlife mortalities caused by vehicular collisions.)

36 CFR 4.30 - Bicycles

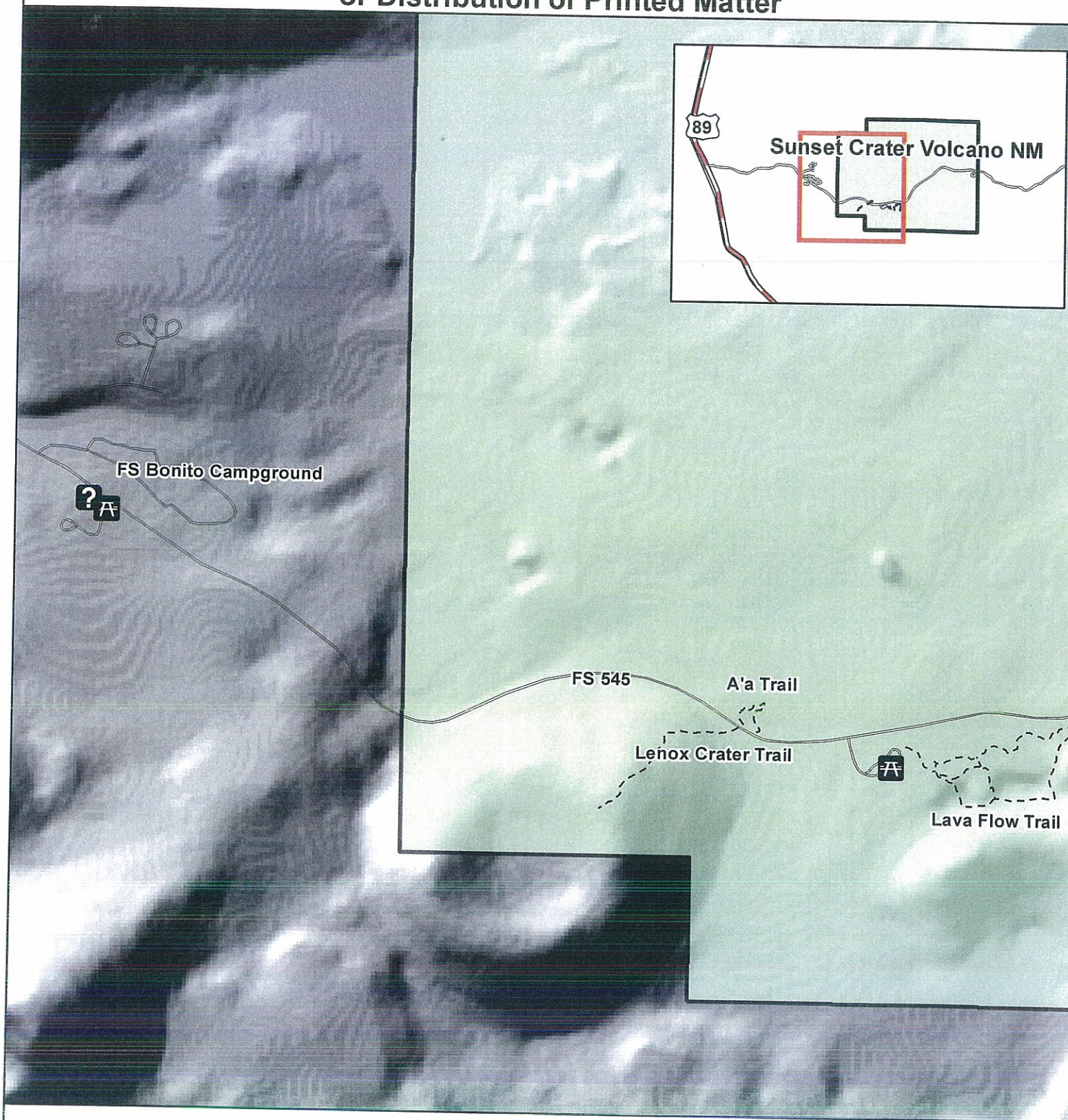
- (a) Designated bicycle routes within the Monuments include only the public roads. Bicycle use on trails, including paved trails is prohibited. Bicycle use on dirt roads closed to public vehicle use is prohibited.

All other areas of the Monuments, except park roads open to general motor vehicle traffic, remain closed to the use of bicycles.

(The steep terrain and volume of pedestrian traffic encountered on the trail system at the Monuments precludes the safe use of bicycles and similar devices.)

Compendium Appendix A (maps attached)

Designated Locations for Public Assemblies and Sale or Distribution of Printed Matter



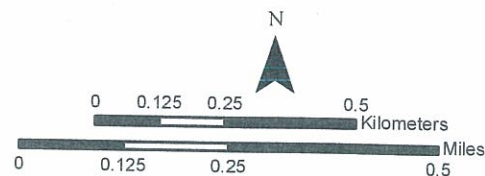
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- Visitor Center
- Designated Picnic Area
- Paved Road
- Primary Hwy
- Secondary Hwy
- Trail
- SUCR Boundary

Produced by the Flagstaff Area National Monuments

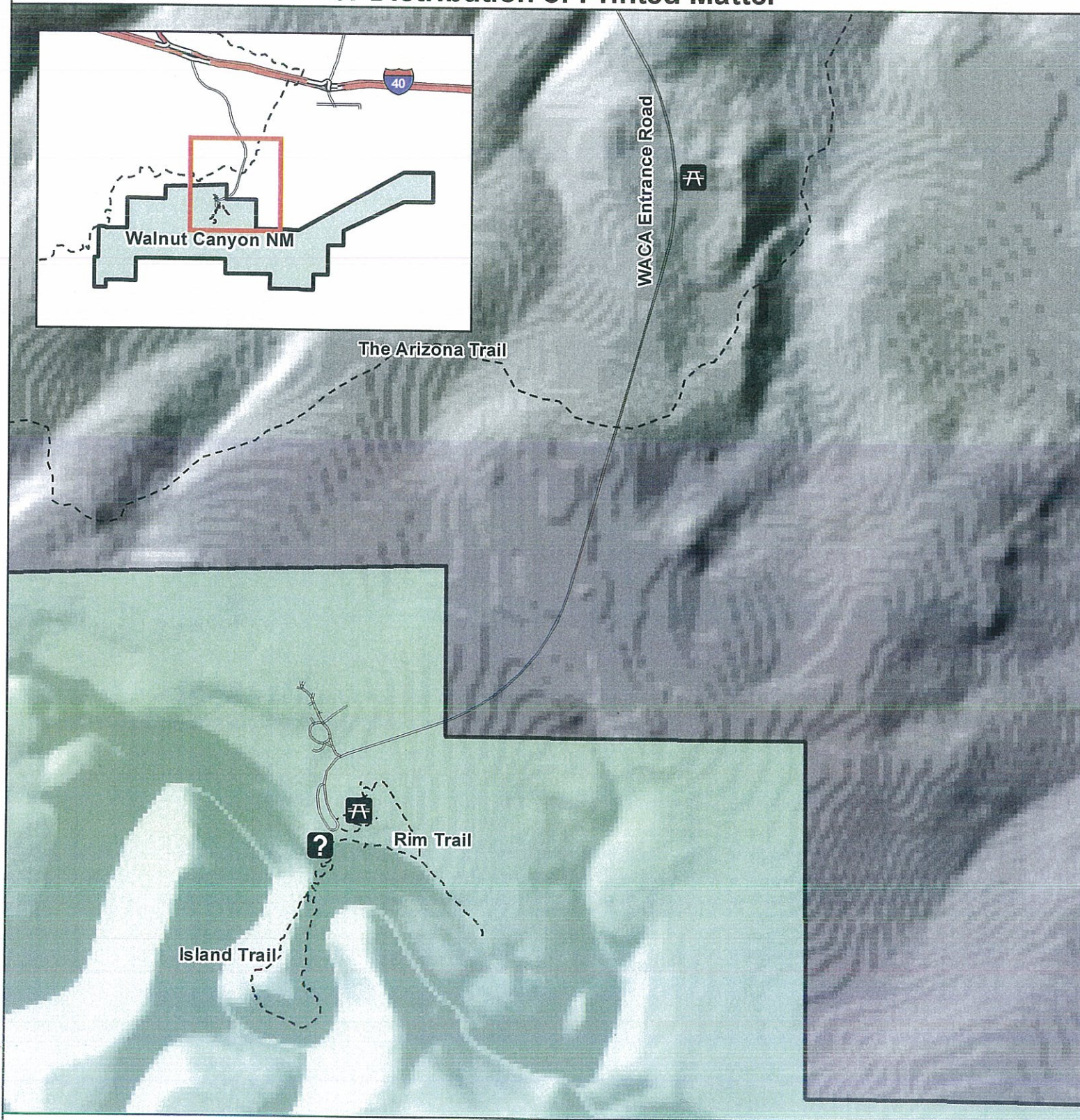
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Designated Locations for Public Assemblies and Sale or Distribution of Printed Matter



WACA

? Visitor Center

⌘ Designated Picnic Area

— Paved Road

— Primary Hwy
— Secondary Hwy

- - - Trail

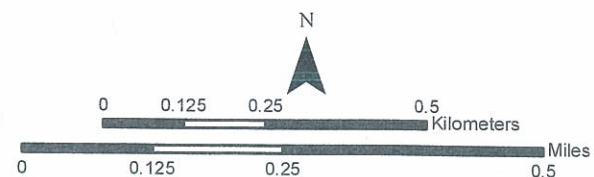
▭ WACA Boundary

▨ WACA Private Inholding

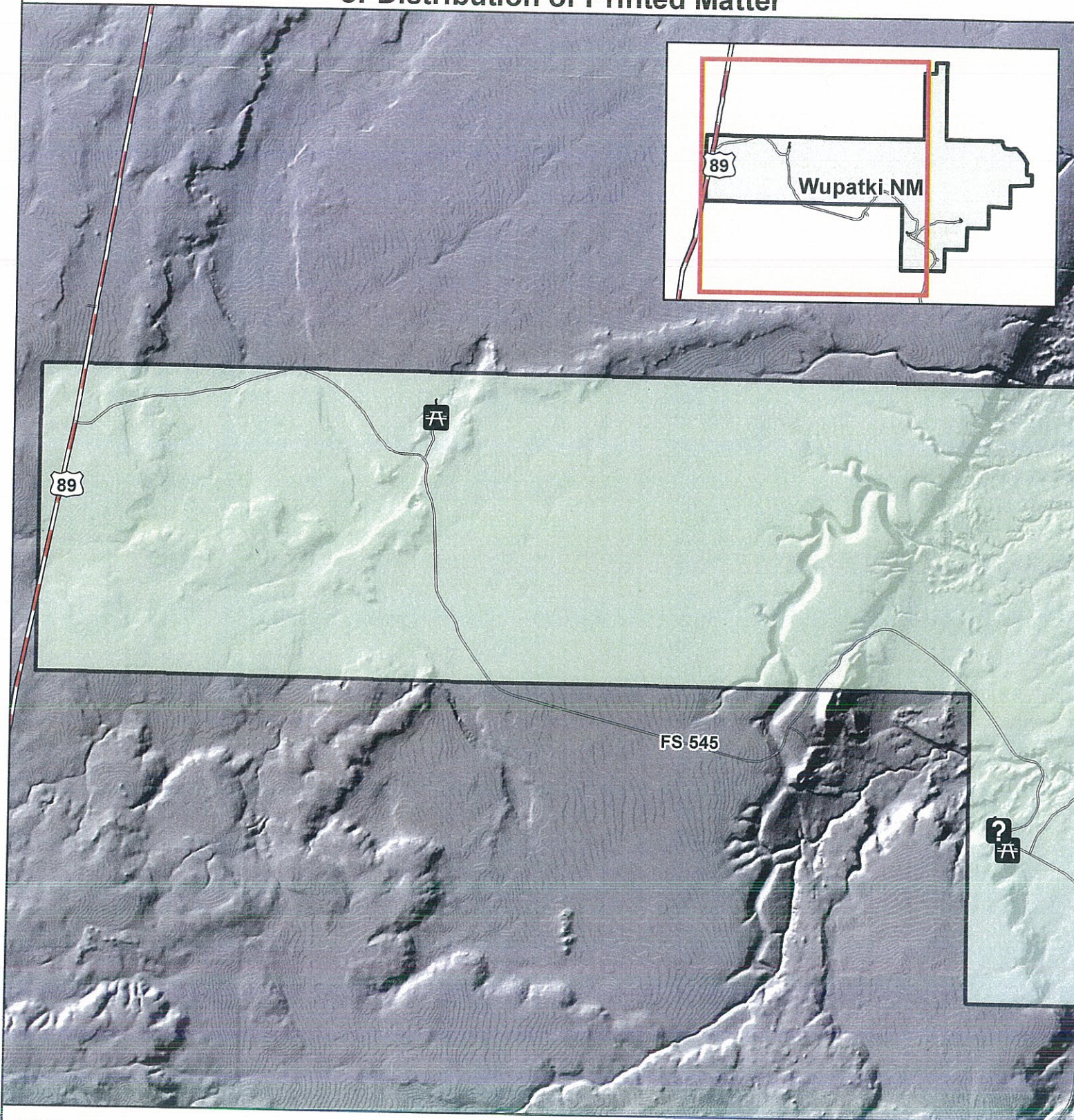
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Designated Locations for Public Assemblies and Sale or Distribution of Printed Matter



WUPA

- Visitor Center
- Designated Picnic Area
- Primary Hwy
- Secondary Hwy
- Trail
- WUPA Boundary
- Paved Road

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